

Bayfield County Clerk

Lynn M. Divine, County Clerk

Kim Mattson, *Accountant*
Gail M. Reha, *Bookkeeper*

Jeran Delaine, *Deputy Clerk*
Paige Terry, *Clerk III*



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COMPREHENSIVE PLAN COMMITTEE

Steve Sandstrom-*Chair*, Mary Dougherty, Charly Ray, Jim Crandall-*Vice Chair*,
Ruth Hulstrom, Ben Dufford, Jason Bodine, Douglas Smith,
Cole Rabska, Bob Anderson, Kellie Pederson, Mark Abeles-Allison,
Keith Koenning, Barb Thorpe, Nicole Boyd

ADVISORY MEMBERS:

Jason Laumann, Northwest Regional Planning Commission
Emily Nelson, Northwest Regional Planning Commission
Megan Mader, Northwest Regional Planning Commission
Lynn Divine, Paige Terry, Bayfield County Clerk's Office

RE: January 18, 2023, 10:00 am, Bayfield County Comprehensive Plan Committee Meeting

Dear Committee Members:

Please be advised that the monthly meeting of the Bayfield County Comprehensive Plan Committee will be held on **January 18, 2023 at 10:00am.** This meeting will be held in-person in the Bayfield County Board Room at 117 E 5th St Washburn, WI. Supervisors and the public will be able to participate in the meeting in-person or remotely via voice either by using the internet link or phone number below.

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Please contact Bayfield County at 715-373-6181 or 715-373-6100. If you have access questions prior to the meeting. During the meeting if you have connection issues, please email mark.abeles-allison@bayfieldcounty.wi.gov.

Any person wishing to attend who, because of a disability, requires special accommodations, should contact the County Clerk's office at 715-373-6100, at least 24 hours before the scheduled meeting time, so appropriate arrangements can be made.

1. Call to Order
2. Introductions
3. Public Comment (3 minutes per person, 15 minutes total)
4. Discussion and Possible Action, Minutes November 16, 2022

5. Discussion and Possible Action Regarding Workgroup Visioning (Vision Statement, Goals, Objectives) Recommended Revisions for Inclusion in the Draft Plan

Here is a link to all of the [Bayfield County Comp Plan Visioning Review](#) workgroup recommendations received.

6. Discussion Regarding Workgroup Strategy (Action) Review

7. Discussion and Possible Action Regarding Future Land Use Classifications and coordination with Towns / Matrix Discussion

Town	Future Land Use Classifications As of November 2022
T. BARKSDALE	County
T. BARNES	Town*
T. BAYFIELD	Town
T. BAYVIEW	Town
T. BELL	County
T. CABLE	County
T. CLOVER	Town*
T. DELTA	Town
T. DRUMMOND	Town
T. EILEEN	County
T. GRAND VIEW	County
T. HUGHES	Town
T. IRON RIVER	Town
T. KELLY	County
T. KEYSTONE	County
T. LINCOLN	County
T. MASON	Town
T. NAMAKAGON	Town
T. ORIENTA	COUNTY
T. OULU	County
T. PILSEN	County
T. PORT WING	?
T. RUSSELL	County
T. TRIPP	County
T. WASHBURN	Town*

*Town Comp Plan Update In-Progress

8. Resources: Bayfield County Web Site, type 2022 Comprehensive Planning into search field.

- Current Bayfield County Comp Plan link:
<https://www.bayfieldcounty.wi.gov/DocumentCenter/View/129/Bayfield-County-Comp-Plan-Full-PDF>
- County wide Plans:
<https://www.bayfieldcounty.wi.gov/209/Bayfield-County-Comprehensive-Plan>
- Existing Land Use Review:
[Bayfield County Existing Land Use Review | Northwest Regional Planning Commission, WI \(nwrpc.com\)](#)

9. Comprehensive Planning Calendar

10. Next Meeting: Tentative Wednesday, February 15, 2023

11. Adjournment

Sincerely,

LYNN M. DIVINE

Bayfield County Clerk

LMD/pat

COMP PLANNING MEETING NARRATIVE

- **Agenda Item #5:** Most all workgroup drafts are received. Group assignments are [here](#).

Please take a moment to review drafts submitted so far [here](#). A hard copy is in this packet also.

Once we hear all recommendations, the committee can discuss approving the visioning for inclusion in the draft plan. Emily has updated the online workgroup recommendations folder with the most recent version of the Plan Element Visioning, now all in one

document: [Bayfield County Comp Plan Visioning Review](#)

- **Agenda Item #6:** Once the draft visioning has been approved by the committee, a second task for each workgroup will be to recommend corresponding strategies and actions for each goal/objective. Emily will print the previous action plan for each Element and bring copies to the meeting. She will also send individual follow-up emails to each workgroup on the instructions and any background information necessary for the strategy review.
- **Agenda Item #7:** Added the table with the Town vs. County Future Land Use Classifications.

The topic of Land Use Classifications has come up several times. Emily has prepared the attached listing.

Of the 25 Towns, 14 towns use the County Classification system. The other 9-11, have a different land use classification.

The options for item 7 go hand-in-hand with the FLU Mapping Methods document (attached). The Town vs. County Future Land Use Classifications table reaffirms that each of the 25 towns in Bayfield County is unique: some towns may never develop their own comp plan, some towns may have an expired plan, while others have recently updated their plan or are in the middle of the plan update process. Of the 25 towns, over half currently use the county classification and the rest use their own designated classification. The committee should keep all of this in mind as they are making their decision on the Future Land Use method to use in this update which could include countywide future land use being:

1. A generalized countywide future land use map. (Model used in the previous county plan update).
2. A compilation of town maps developed and approved by each town with a standardized and pre-defined set of future land use classifications and definitions provided to the town by the county. When not possible or timely, county / town to develop a matrix for how the two interact.
3. A compilation of town maps developed and approved by each town, with towns submitting their current future land use map (from local plan) or developing a new map using future land use classifications created and defined by the town. This model would include a matrix, which the

town would have to complete with submission of their map to identify preferences and compatible existing county zoning districts for each town-created future land use classification.

Agenda Items #8: Moved the Existing Land Use Review Link from Agenda Item #8 to Agenda Item #9

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Minutes of the:
Comprehensive Planning Committee Meeting
November 16, 2022 10:00 a.m.

Meeting Held in the Bayfield County Board Room, Courthouse, Washburn, WI
& Remotely

The meeting of the Comprehensive Planning Committee was called to order at 10:05 a.m. by *Committee Chairman, Steve Sandstrom*

Members Present: Mark Abeles-Allison, Bob Anderson, Jim Crandall, Nicole Boyd, Paige Terry, Ruth Hulstrom, Cole Rabska, Keith Koening, Charly Ray, Mary Dougherty, Kellie Pederson, Megan Mader, Steve Sandstrom, Emily Nelson, Barb Thorpe, and Jason Laumann.

Members Excused: Lynn Divine, Ben Dufford, Jason Bodine, Douglas Smith

Others Present: Kim Bro-Town of Washburn Planning Commission, Bill Bussey- Chairman Chequamegon Chapter of Citizens' Climate Lobby, Bruce Moore-Chequamegon Chapter of Citizens' Climate Lobby, Kim Mattson-Bayfield County Accountant, Kim Tregilgas

2. **Introductions:** Introductions of the committee members were made.

3. **Public Comment:** None.

4. **Discussion and Possible Action, Minutes September 21, 2022:**

Motion by Crandall, seconded by Rabska to approve the minutes from the September 21, 2022, Comprehensive Planning Committee meeting with the recommended change. Motion carried.

5. **Discussion and Possible Action Regarding Workgroup Visioning (Vision Statement, Goals, Objectives) Recommended Revisions:** The committee work groups reviewed the following plan elements housing; transportation; agricultural, cultural, and natural resources; economic development; intergovernmental cooperation; and land use. Revision drafts for the utilities & community facilities and hazard mitigation elements were not ready to be presented to the committee.

10:15 a.m. – Ruth Hulstrom joined the meeting.

11:03 a.m. – Kellie Pederson left the meeting.

11:24 a.m. – Barb Thorpe left the meeting.

11:29 a.m. – Kellie Pederson rejoined the meeting.

Abeles- Allison suggested setting a date for the subcommittees to submit their clean revisions to Nelson. After discussion, the committee set December 15, 2022, as the due date to submit their final drafts to Nelson.

6. **Discussion and Possible Action Regarding Future Land Use Classifications and Coordination With Towns / Matrix Discussion:** Laumann informed the committee that a decision needs to be made regarding the future land use classifications and coordination with towns. Laumann reviewed the three methods with the committee. Ray asked if any feedback had been received regarding the land use mapping tool that was sent out and if the tool had been sent to the towns. Nelson stated she had not heard any specific feedback, only that progress with the tool was underway. Discussion took place regarding the advantages and disadvantages of the three methods. Committee members agreed that input from the towns would be crucial in making a decision. Abeles-Allison suggested that a survey be sent out to the towns inquiring about their comprehensive planning progress and the committee readdress the item at the January meeting. The committee agreed not to make a decision and to revisit the item at the January meeting.
7. **Discussion and Possible Action Regarding Public Comprehensive Plan Revision Input:**
Chairman Sandstrom dispensed with the item due to time constraints of the meeting.
8. **Resources**
9. **Next Meeting:** January 18, 2023 at 10:00 AM.

Ray suggested that the land use planning tool be sent to the towns. The committee agreed.

10. **Adjournment:**

There being no further business to come before the Bayfield County Comprehensive Planning Committee, *Chairman* Sandstrom adjourned the meeting at **12:16 p.m.**

Respectfully submitted,

LYNN M. DIVINE
Bayfield County Clerk
LMD/pat

HOUSING Draft Revision

Housing Vision Statement

Bayfield County strives to ensure that county residents are afforded the opportunity to live in the communities of their choosing with a variety of attainable housing opportunities that can meet the needs of residents throughout their lifecycle.

Housing Goals and Objectives

The following goals and objectives have been developed to guide housing decisions in Bayfield County in order to implement the housing vision stated above. Some of the goals and objectives discussed in the other planning elements will also have an impact on housing.

Collaboration

Goal: Bayfield County will actively participate in collaborations and partnerships across state, federal, tribal, county, and municipal lines, and with both the private and non-profit sector, to ensure that adequate housing options exist across the region.

Objectives:

1. Bayfield County will collaborate with Red Cliff to explore new opportunities to achieve shared housing goals.
2. Bayfield County will collaborate with towns and municipalities to explore new opportunities to achieve shared housing goals.
3. Bayfield County will coordinate with UW-Madison Extension and the Bayfield County Housing Authority to develop, facilitate and maintain regional housing partnerships and collaborations.
4. Bayfield County will increase capacity to address housing at a county level by partnering with UW-Madison Extension to hire additional staff and dedicate additional resources to improve housing opportunities for residents.
5. Bayfield County will coordinate with the business community to increase workforce housing opportunities so that businesses can grow and thrive in Bayfield County.
6. Bayfield County will partner with Northwest Regional Planning to ensure the disbursement of Community Development Block Grant Housing funds.

Equity

Goal: Bayfield County will actively increase development of new attainable housing opportunities for county residents across the spectrum of age, income and ability.

Objectives:

1. Bayfield County will support the development of equitable, attainable housing opportunities in communities across the county, in order to maintain a diverse population in areas of gentrification and escalating property values.

2. Bayfield County will support development of new housing opportunities for elder residents, including independent living and assisted living that can serve residents across the income spectrum.
3. Bayfield County will support development of new housing to meet the needs of a robust workforce making less than 120% of county median income.
4. Bayfield County will seek opportunities to increase the stock of both owner- and renter-occupied units, (including starter homes and multifamily units) in order to ensure a mix of opportunities for residents making less than 80% of median income.
5. Bayfield County will develop mechanisms to incentivize long-term rentals and infill development.
6. Bayfield County will seek regional partnership to increase the supply of transitional housing to address homelessness and housing insecurity in the region.
7. Bayfield County will increase the supply of supportive housing for elder residents and residents with disabilities.
8. Bayfield County will collaborate with Bayfield County Human Services and Criminal Justice Departments to develop opportunities for transitional housing that can support rehabilitation of justice-involved residents.

Zoning and Land Use

Goal: Bayfield County will develop a housing strategy that increases opportunities for attainable housing while maintaining community character and the integrity of the natural environment.

Objectives:

1. Bayfield County will encourage and incentivize infill development on lots that are on existing water and sewer infrastructure.
2. Bayfield County will encourage further residential development in areas of the county in which infrastructure exists to address the transportation, daily living and recreational needs of residents.
3. Bayfield County will recapture tax delinquent lots for attainable housing development.
4. Whenever possible, Bayfield County will favor multi-family zoning and the permissibility of accessory dwelling units to increase residential density and lower the cost of new housing unit development.
5. Bayfield County will encourage reevaluation of overlay districts to increase density and opportunities for housing development.
6. Bayfield County will encourage zoning that increases flexibility for redevelopment of existing homes.
7. Bayfield County will streamline permitting processes making housing development easier and less costly.

Quality

Goal: Bayfield County will capitalize on opportunities to improve the existing housing stock in order to enhance the quality, energy efficiency, livability, and character of the County.

Objectives:

1. Bayfield County will actively seek funding sources to offset the cost of new home development.
2. Bayfield County will encourage the redevelopment or elimination of substandard, blighted, or deficient housing throughout the County.
3. Bayfield County will Partner with NWRPC to increase access to programs that provide residents with financial incentives and opportunities to improve and maintain homes, including disbursement of Community Development Block Grant Housing funds.
4. Bayfield County will partner with Cheq Bay renewables to increase county-wide adoption of residential solar technology in new and existing housing construction.
5. Apply for all available federal and state assistance available to local governments that will support an increase in energy efficiency and electrification in local housing, in order to contribute to the county's goal of net-zero carbon emissions by 2050.

TRANSPORTATION
Draft Revision

TRANSPORTATION VISION STATEMENT

Bayfield County and WisDOT will provide a safe and efficient local, regional, and state-wide transportation system. The roadway network will support the land use vision, all other elements of the Comprehensive Plan, strive to incorporate new technologies to support the transition to electric vehicles and provide an appropriate level of service to sustain community residents and businesses. Bayfield County will strongly encourage the development of bicycle and pedestrian trails throughout the County as a means of enhancing healthy communities, providing transportation alternatives, and addressing recreational needs.

TRANSPORTATION GOALS AND OBJECTIVES

Transportation goals and objectives should reflect the County's transportation vision of a safe and efficient transportation system. Listed below are the goals and objectives that shall be applied and assessed when considering potential transportation improvements throughout Bayfield County.

Goal: The transportation system in Bayfield County shall facilitate the safe and efficient movement of its citizens within the County while preserving the identity of the community.

Objective:

1. Coordinate with other jurisdictions, agencies, and committees in enhancing transportation services.

Goal: Transportation improvements shall balance environmental factors with transportation needs and the desired land uses as identified in the future land use section of the Comprehensive Plan.

Objectives:

1. Plan alternate routes throughout the County to make better connections as necessary.
2. Plan, design, and construct transportation improvements that respect the natural environment and reflect the aesthetic character and values of the citizens of Bayfield County.
3. Incorporate resiliency into future projects to mitigate impacts from changing weather conditions.

Goal: The future transportation system should be flexible, multi-modal, incorporate technologies to support the transition to electric vehicles, and provide for the needs of citizens and businesses in Bayfield County.

Objectives:

1. Support efforts to expand walking, bicycling, ATV/UTV vehicles, transit, electric vehicle transition, and other modes of transportation.
2. Support efforts to obtain easements and additional Right-Of-Way for future separated pathways.
3. Develop and implement a county wide alternative fuel filling station plan.
4. Encourage and work with commercial industry to establish alternative transportation and ride sharing options.

Goal: Maintain and reconstruct the current roads and highways in the County on a timely cycle to provide safe travel to all users.

Objectives:

1. Continue with the County's reconstruction cycle of 20-Years which is the standard life expectancy of roads.
2. Improve County Highways to all weather road status.
3. Provide support to towns and local governments in preparing Capital Improvement Plans and utilizing funding programs such as Local Road Improvement Program (LRIP), Surface Transportation Program (STP), and other available programs.

Goal: Pursue alternative fuel sources for fleet vehicles as technology becomes available.

Objectives:

1. Invest in electric, CNG, or other alternative fuel type vehicles as technology becomes available.
2. Develop and implement a county-wide alternative fuel filling station plan.

UTILITIES & COMMUNITY FACILITIES Draft Revision

UTILITIES & COMMUNITY FACILITIES VISION STATEMENT

Bayfield County will be served by renewable, safe, and resilient utilities, including broadband, energy infrastructure, and community facilities which will be accessible and beneficial for all. Bayfield County will prioritize infrastructure, services, including healthcare and senior care, and programs that protect and sustain the natural environment, well-being for all, and are consistent and contribute to the County's goal of net-zero carbon emissions by 2050.

UTILITIES & COMMUNITY FACILITIES GOALS AND OBJECTIVES

Local public facility systems often work in conjunction with other public service providers in the region to help ensure that the needs of current and future residents are being met. Local community facilities and services would include county offices, public works facilities, town halls, area schools, hospitals, emergency services, libraries, and health care facilities. The following set of goals and objectives reflect the County's vision to enhance the quality of life of residents.

Goal: A clean, resilient energy supply that makes use of cost-effective renewable resources while protecting Bayfield County's natural resources, that are consistent with and contribute to the County's goal of net-zero carbon emissions by 2050.

Objectives:

1. Align County policy with the State of Wisconsin's and Xcel Energy's policy of carbon-free electricity by 2050.
2. Collaborate with area utilities and build working relationships to ensure power generating plants and transmission lines are incorporated into a smart grid.
3. Collaborate with area utilities to demonstrate advanced clean energy projects, including microgrids, to build county and grid energy resilience.
4. Encourage deployment of "rooftop" solar photovoltaics on county residential and business properties through solar-friendly permitting, education assistance, utility collaboration, and potential incentive assistance as it might become available.
5. Encourage landowners and electric utilities to locate large solar photovoltaic arrays and energy storage systems near existing or future substations as this is the most cost-effective, efficient, and environmentally sound way to provide large-scale, locally sourced clean energy in this decade.
6. Facilitate public input when permitting or approving utility infrastructure and oversee that utilities adhere to carbon reduction policies and intent of permits.
7. Track and maintain carbon-free electricity status in all county-owned facilities even as electric usage may increase due to the electrification of transportation and building systems.
8. Educate residents on the impact of reduced carbon policies and the long-term cost savings.

9. Work with utilities to establish community resiliency centers.
10. Develop a county-wide electric vehicle charging infrastructure plan and then implement that plan.

Goal: Sustain the health, well-being, recreation, and safety of residents and visitors and improve the quality, quantity and affordability of social services and education for all community members, including children, youth, teens, seniors, and people with disabilities.

Objectives:

1. Health care, child, and senior care programs are available throughout the County.
2. Identify and support efforts by home health, health care, and supportive care organizations to address the need for recruitment and retention of caregivers for seniors and children.
3. Facilities and programs include accessible features to allow participation by all persons.
4. Bayfield County government departments support school districts, libraries, municipal and tribal human service programs.
5. Actively support area non-profits and encourage public private collaboration to solve problems.

Goal: Support and strengthen essential services to protect the public health, safety, and welfare of the community.

Objectives:

1. Response times for EMS, police, fire, and rescue services are established for each geographic area of the County and services are coordinated to meet these response times.
2. Broadband access and cellular reception are county-wide.
3. Onsite wastewater treatment, sanitary sewer service, stormwater management, and water supplies are safe and environmentally sound.
4. Solid waste disposal and recycling facilities are available throughout the County.

Goal: Recognize the value and everyday importance of Bayfield County's parks and community centers, libraries, civic buildings, and cultural assets by investing in their maintenance and improvement.

Objectives:

1. Create outdoor recreation opportunities throughout the community for easy access. Focus on recreation "deserts".
2. Invest in library capital improvement projects whenever possible to ensure their strong role in communities.
3. Encourage regular utilization of public facilities (Town, City, Village and Tribal Facilities) throughout the county to help ensure their use, upkeep and value.

4. Support outdoor youth activities to create a strong appreciation and lasting value of our outdoors.
5. Support efforts that help maintain high water quality in all communities.
6. Identify and develop means of financing more energy efficient infrastructure including counties ageing housing stock.

AGRICULTURAL, NATURAL, & CULTURAL RESOURCES Draft Revision

AGRICULTURAL, NATURAL, & CULTURAL RESOURCES VISION STATEMENT

Bayfield County will retain its small town character by promoting a continued mix of open and natural areas, and lakeshore development. The County will continue to develop in a manner that respects and celebrates the values and cultures of all citizens. Natural resources will be protected and serve as an environmental, recreational, and economic asset to the County. Development will be compatible with the natural environment to ensure these resources are protected for future generations. The County's agricultural, natural, and cultural resources will be developed and maintained in a manner that is consistent with and contributes to the county's goal of net-zero carbon emissions from county operations by 2040 and from all county sources by 2050.

AGRICULTURAL, NATURAL, & CULTURAL RESOURCES GOALS AND OBJECTIVES

A set of recommended goals and objectives have been developed to assist the County in the conservation and promotion of effective management of the local natural, agricultural, and cultural resources. A cooperative effort between the County, towns, municipalities and visitors as well as other state, federal, and non-profit agencies or organizations is important to ensure the resources of the County are preserved and enhanced for future generations.

Goal: Protect, maintain, and enhance lakes and streams, wetlands, forestlands, habitats, and groundwater to maintain water quality, ecologic function, and recreational and aesthetic values.

Objectives:

1. Assist waterfront landowners who voluntarily protect, restore, and enhance shorelands and watersheds.
2. Implement practices to reduce stormwater runoff volume and velocities.
3. Reduce the spread of invasive species to aquatic and terrestrial habitats.
4. Protect and restore lake and stream ecological quality.

Goal: Reduce and mitigate surface and groundwater impacts from agricultural land use activities in Fish Creek, White River, and Iron River Watersheds.

Objective:

1. Work with farm producers on NR 151 Performance Standards and Prohibitions.

Goal: Continue to administer the Wildlife Damage Program.

Goal: Enhance or improve climate resiliency across all natural landscapes, with an emphasis on forests, and increase natural carbon sequestration to the extent needed to achieve the county's goal of net-zero carbon emissions from county operations by 2040 and from all county sources by 2050.

Objectives:

1. Maintain or increase the extent of forest ecosystems.
2. Improve or enhance a diversity of interconnected forested landscapes, with an emphasis on increasing the extent of public lands.
3. Encourage the development and adoption of sustainable management strategies that improve forest productivity, diversity, health and vigor.
4. Encourage the development and adoption of forest management strategies that enhance or improve carbon sequestration rates and storage capacity.
5. Reduce the potential for carbon losses from natural disturbances, including wildfire, insects and disease, as well as human induced disturbances, including conversion.
6. Encourage the removal and prevention of invasive species, especially those that have the potential to negatively impact fundamental, natural ecological functions.
7. Encourage the promotion of tree species or forest types that are expected to be best suited or less vulnerable to predicted changes in future conditions.
8. Encourage and support regenerative agricultural practices by Bayfield County farms.

Goal: Factor in climate Resilience for planning, design, engineering, and construction of future projects due to more intense weather events.

Objectives:

1. Increase technical assistance and education activities with landowners regarding coastal erosion on the south shore of Lake Superior, and fluctuating inland lake levels.
2. Incorporate additional storage and protection measures during planning, designing, and installing all conservation practices on the landscape.
3. Implement the Lake Superior Charter Action Plan with partner agencies.
4. Continue training for conservation staff and board members on climate resiliency as it relates to project planning and available funding.

Goal: Preserve and enhance cultural resources, including historical and archeological sites and resources.

Objectives:

1. Coordinate with the Bayfield County Historical Society to update the inventory of historic properties within the County and share this information with the state of Wisconsin Architecture and History Inventory.
2. Support efforts to preserve cultural heritage, language, artifacts, archeology, and other cultural resources.
3. Support preservation of cultural and historic resources.

ECONOMIC DEVELOPMENT
Draft Revision

Economic Development Vision Statement

Bayfield County seeks to become a regional leader in sustainable economic development by adopting a County-wide economic development platform that is based in the foundation of Triple Bottom Line thinking; balancing the needs of People, Planet and Profit (the 3P's) in order to positively affect the long-term, socio-economic sustainability and viability of the county thereby increasing quality of life for all residents.

Triple Bottom Line



ECONOMIC DEVELOPMENT CHAPTER GOALS AND OBJECTIVES

The primary goal of the Bayfield County economic development strategy is to engage in economic activities that enhance the quality of life for residents by realizing economic gains while balancing the needs of the environment.

As the demographics of the county shift, economic strategy must address the reality and needs of a large aging population and the workforce implications inherent in this demographic shift.

The following set of recommended goals, objectives, and action steps has been developed to support the overall economic development efforts of the County. Many of these goals and objectives are fulfilled through a robust partnership with the Bayfield County Economic Development Corporation as well as other local and regional economic development agencies and organizations.

Goal: Bayfield County will actively support initiatives that support recruitment and retention of a skilled workforce.

Objectives:

1. Bayfield County will support initiatives that increase the availability of affordable workforce housing opportunities
2. Bayfield County will support initiatives that increase childcare and eldercare opportunities, in order to increase the labor force participation rate.
3. Bayfield County will invest in community recreational assets, (e.g. trails, facilities, programs) recognizing that an amenity-rich environment is a critical tool in recruiting a vibrant stable workforce.

Goal: Through active partnership and collaboration with local and regional economic development agencies, Bayfield County will ensure that locally-owned businesses of all sizes are afforded access to critical business resources, including:

1. financial assistance and/or incentives through state and federal grants, and other financial instruments for existing and new companies
2. access to opportunities for financial planning and succession planning
access to opportunities for education in order for business owners to meet changing demands
3. access to programs that support entrepreneurship and locally-owned micro- and small business ventures

Goal: Bayfield County will invest in critical business and industry sectors needed to support the changing demographics of the county.

Objectives:

1. Bayfield County will invest in activities that will build a more vibrant medical, caregiving sector in order to meet the demands of the county's changing demographic.

Goal: Bayfield County will invest in infrastructure improvements needed to support modern economic development and community needs.

Objectives:

1. Bayfield County will continue to pursue broadband expansion until all residents of Bayfield County have exceptional access to broadband technology suitable for telecommuting *and educational needs*.
2. Bayfield County will continue to invest in renewable energy infrastructure in order to increase regional energy independence.
3. Bayfield County will support the expansion of sewer and water utilities in order to create more opportunities to develop and expand business and housing.
4. Bayfield County will revise and realign zoning codes and ordinances in order to effectively streamline systems for economic development including business expansion, home and commercial development.

Goal: Bayfield County will balance the needs of residents and visitors to the area.

Objectives:

1. Bayfield County will revise short-term rental statutes to ensure continuous quality of life for long-term residents.
2. Bayfield County will explore an increase in direct fees related to tourism activities in order to raise revenues to support tourism related infrastructure (e.g., sales taxes, user and impact fees, etc.).

INTERGOVERNMENTAL COOPERATION
Draft Revision

INTERGOVERNMENTAL COOPERATION VISION STATEMENT

Bayfield County will work cooperatively with towns, cities, adjoining counties, school districts, state and federal agencies, and the Red Cliff Band of Lake Superior Chippewa to provide residents with a wide variety of cost-efficient, non-duplicative services for the betterment of all residents.

INTERGOVERNMENTAL COOPERATION GOALS AND OBJECTIVES

The following goals and objectives have been prepared to facilitate the County to work cooperatively with adjoining and overlapping jurisdictions to provide essential services in the most efficient and cost-effective manner.

Goal 1: Improve communication and collaboration with neighboring towns, municipalities, area school districts, state and federal agencies, and the Red Cliff Band of Lake Superior Chippewa to improve efficiency.

Objectives:

1. Determine need for agreements with state, federal and municipal agencies and the Red Cliff Band of the Lake Superior Chippewa to facilitate response to all hazard incidents.
2. Analyze services that are currently being provided, identify activities and services that are beneficial to the County, identify those activities and services that are not currently being provided to the County but would be beneficial and recommend agreements that are not beneficial for the County.
3. Develop a list with a description of the location, use and capacity of existing public utilities and community facilities, and recreational areas.
4. Notify appropriate state agencies of proposed land use plans.
5. Seek ways to share community facilities and services with neighboring communities and coordinate on multi-jurisdictional applications whenever possible.
6. Identify existing or potential conflicts between local governmental units, including future land use trends, and describe processes to resolve such conflicts.

LAND USE ELEMENT

LAND USE VISION STATEMENT

Bayfield County will encourage or pursue or create a high quality of life, while respecting or recognizing or maintaining its “small town” atmosphere and character. Through the incorporation of County-wide land use classifications, land use decisions will be made easier. The County, in conjunction with towns, cities and other agencies will support brown bag discussions on land use, sustainability and design throughout each year as a way of keeping the vision of this planning process alive.

LAND USE CHAPTER GOALS AND OBJECTIVES

LAND USE GOALS AND OBJECTIVES

Cluster development, preservation, sustainability, growth management, conservation and developing a sense of place have too often become blanket statements in land use planning. Without clear insight as to their meaning, political support and action as well as community support, these terms will mean nothing to the long-term health and well-being of Bayfield County. While it is critical to maintain the natural bounty and beauty that is Bayfield County, it is also essential to allow for growth and redevelopment.

The establishment of land use goals and policies were developed out of meetings, stakeholder interviews and public events held throughout the planning process. In addition to face-to-face meetings the consultant team, Bayfield County utilized a public survey to help glean from the public specific findings that support general land use goals and policies. The following key elements were ascertained through the public survey process:

- The County should develop design guidelines in Bayfield County for both commercial and residential buildings
- The County should adopt cluster development design guidelines for conservation and low-impact development
- The preservation of open spaces, view-sheds and woodlands is critical to the long-term preservation of the County

Jurisdictional Planning

Goal 1: Coordinate growth management and land use planning between the County, townships, cities, and agencies.

Objectives:

1. Ensure that all towns within Bayfield County utilize the future land use classifications in the 2022 Land Use Plan.

2. Develop a planning workshop every other year with representatives from the County, towns, cities and villages within Bayfield County to understand planning issues, review best management practices and discuss planning issues. Identify lead department and staff.
3. County Board Zoning Committee should review the land use policies of this document as well as the land use map in February to ensure consistency and familiarity with the document.
4. Promote the incorporation of Plan Commissions on a town-by-town basis. This advisory body will review local land use issues, amendments, zoning requests and enforcement issues (in conjunction with County staff) and make recommendations to the Town Board for their decision. Has this been valuable to the towns? Very few towns have Plan Commissions
5. Update the Ordinance and zoning districts to align with Comprehensive Plan

Goal 2: Promote higher-intensity, higher density growth and development within Bayfield County

Objective:

1. Encourage residential developments, which include multi-family housing, in areas that can accommodate more intensive infrastructure demands.

Planning for the Environment

Goal 1: Ensure that land use and development is compatible and harmonious with the natural environment.

Objectives:

1. Modify zoning ordinance as needed with this goal. Ordinance already includes several requirements related to having a limited environmental impact.
2. Develop standards that limit negative impacts of climate change or support climate resiliency. Identify department and staffing.

Goal 2: Encourage the protection of historic sites to preserve the County's sense of history.

Objective:

1. Develop an inventory of historic sites within Bayfield County as well as view-shed and development standards near these areas utilizing GIS mapping. Identify staffing and departments.

Goal 3: Support and encourage clustered developments that respect the natural environment.

Objective:

1. Review existing cluster ordinance standards for all residential developments within Bayfield County.

Goal 4: Protect and preserve agricultural uses and the economic viability of farming operations within Bayfield County.

Objectives:

1. Develop and update the County's Agricultural Preservation Plan as a means of creating tax credits for agricultural preservation, soil and water conservation. Staff and fund this effort.
2. As a means of protecting active farmland within this land use, the County should incorporate the Land Evaluation Site Assessment (LESA) tool. Staff and fund this effort.
3. Encourage permaculture, restorative agriculture and farming techniques that support the economic and environmental integrity of agricultural land within the County. Staff and fund this effort.

Goal 5: Collaborate with towns, cities and other agencies to preserve, protect and restore valuable natural resources throughout the County.

Objective:

1. Develop guidelines such as view-shed standards, buffering standards, setbacks and design standards.

Goal 6: Evaluate and develop appropriate Dark Skies policies to minimize light pollution and potential Dark Sky designation for communities.

Objectives:

1. Develop new construction guidelines for best practices on light pollution. Evaluate programs to encourage and educate about dark skies and best practices for reducing light pollution.
2. Objective: Evaluate areas of Bayfield County for Dark Sky designation to promote winter tourism. Staff this process.

Sense of Place

Goal 1. Develop County-wide design standards for towns within the County.

Objective:

1. Recommend that Bayfield County develop and update design standards for development. These include view-shed standards, aesthetics standards and performance standards for residential, commercial and industrial uses. Staffed and funded with other ordinance and standard revisions.

Density and Development

Goal 1: Encourage cluster development standards for residential development within agricultural areas.

Objective:

1. Follow the recommended density standards set forth in the future land use classifications of this plan. Establish cluster development standards for all residential developments within the County.

Goal 2: Develop County-wide driveway and parking standards for new developments.

Objectives:

1. Limit the amount of driveways, where necessary as a means of reducing surface coverage throughout the County.
2. Promote through-street systems, when possible, as a means to reduce transportation burdens by police, fire and emergency personnel.
3. Develop appropriate parking standards for different uses.

Goal 3: Promote higher-intensity, higher density growth and development within Bayfield County.

Objective:

1. Encourage residential developments, which include multi-family housing, in areas that can accommodate intensive infrastructure demands.

Goal 4: Preserve Bayfield's existing character.

Objectives:

1. As a means of protecting active farmland within this land use, the County should incorporate the Land Evaluation Site Assessment (LESA) tool.
2. Encourage low-impact development especially in areas near sensitive natural resources. Develop low-impact design guidelines.
3. Provide continual public review and a public-based amendatory process to the Comprehensive Plan.

Hazard Mitigation and Response
Draft Revision

HAZARD MITIGATION AND RESPONSE VISION STATEMENT

HAZARD MITIGATION AND RESPONSE GOALS AND OBJECTIVES

GOAL 1: Inform and educate citizens about hazard mitigation as well as the various hazards.

OBJECTIVE: Educate residents and surrounding communities on the risk exposure to natural hazards and ways to increase the members' capability to prepare, respond, recover, and mitigate the impacts of these events.

OBJECTIVE: Develop and attend classroom discussions in local schools to promote education.

OBJECTIVE: Use best available data, science and technologies to improve understanding of location and potential impacts of hazards, and to promote disaster resilient communities by discouraging new development in hazardous areas or ensuring that development is done in such a way to minimize risk.

OBJECTIVE: Present Hazard Mitigation topics to through public outreach using 3 different form of social media, in-person presentation at the County Fair, and presentations to the WTA.

GOAL 2: Include resiliency of infrastructure for increasingly severe weather events.

OBJECTIVE: Continue to seek funding for climate change impacts on natural disasters – wildfire, flooding, winter storms, heavy rain events etc.

OBJECTIVE: Provide and or improve flood protection through various means, such as increase flow capacities at stream and river crossings with larger structures to accommodate high flows and land uses/ topographic engineering that slows the flows of tributaries.

OBJECTIVE: Encourage hazard mitigation measures that result in the least adverse effects on the natural environment and that use natural processes, while preserving and maintaining cultural resources.

OBJECTIVE: Assist and educate town road crews on proper road maintenance reporting so they qualify for FEMA and WDF funding when applicable.

OBJECTIVE: Incorporate resilient attributes in new capital projects.

GOAL 3: Increase collaboration and communication between citizens, local government, departments, tribal departments, federal agencies, and the private sector

OBJECTIVE: Promote recruitment for emergency responders in all areas of the county

OBJECTIVE: Enhance the regional interoperability communications between emergency response agencies: WISCOM.

OBJECTIVE: Utilize the community wide emergency notification system.

OBJECTIVE: Engage local governments to promote collaboration.

GOAL 4: Develop and implement training plans for future emergency events.

OBJECTIVE: Further training of county officials / staff – ICS

OBJECTIVE: conduct table exercises of actual incidents to prepare for actual emergencies

OBJECTIVE: Update agreements with Bayfield County Highway, USFS, other partner agencies

OBJECTIVE: Develop mapping system with capabilities to identify and locate residents most vulnerable to risk.

Method	Advantages	Disadvantages
<p>Countywide future land use map defined by the steering committee. This is a replication of the model used in the previous county plan update.</p> <p>Note: Future land use maps for towns with adopted comprehensive plans could still be included for reference, as appears was done in the previous plan update.</p>	<p>Less time</p>	<p>Top-down approach that doesn't afford much opportunity for local participation. That said, the county could simply create and adopt a generalized county future land use map, while still relying on towns to interpret proposals based on their local plans and maps.</p> <p>No plan-zoning consistency matrix</p>
<p>Countywide future land use is a compilation of maps developed and approved by each town. Towns would develop a new future land use map using STANDARDIZED FUTURE LAND USE CLASSIFICATIONS.</p>	<p>Better representation of town future land use desires.</p> <p>Logistically straightforward</p> <p>Easy to interpret</p> <p>Consistent across jurisdictional borders</p>	<p>More time, maps need to be defined and approved by each town.</p> <p>Requires towns to choose from a pool of pre-defined classifications and definitions, limiting flexibility</p> <p>Need a protocol to establish maps for towns who don't complete the exercise.</p> <p>Plan-zoning consistency is determined by the standardized classification criteria.</p>
<p>Countywide future land use is a compilation of maps developed and approved by each town. Towns can submit their current future land use map (from local plan) or develop a new map using FUTURE LAND USE CLASSIFICATIONS CREATED AND DEFINED BY EACH TOWN OR TOWN MAY USE STANDARDIZED FUTURE LAND USE CLASSIFICATIONS.</p>	<p>Best representation of town future land use desires.</p> <p>This model would include a matrix, which the town would have to complete with submission of their map. Matrix would identify density preferences and compatible existing county zoning districts for each town-created future land use classification. Provides a basis for clear interpretation of town desires and identifies needs for possible revision to county zoning ordinance.</p> <p>Needs to be kept current, as towns revise, amend or adopt local plans.</p>	<p>Most time consuming, maps and classification criteria need to be defined and approved by each town.</p> <p>Logistically more challenging. Lots of questions, typically.</p> <p>Need a protocol to establish maps for towns who don't complete the exercise.</p>